



Challenges coming from legislative developments

Marco Hogewoning 22 February 2022 Roundtable Meeting for Governments (Europe)

Protecting the "Core"



High-Level Properties

- The Internet should be (EU position):
 - Single
 - Open
 - Neutral
 - Free
 - Unfragmented
 - Global
- Some of these properties easily translate into technology
 - Others elements rely on the need for political consensus

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Different Perspectives

- "Free" can mean many different things
 - Without monetary compensation
 - Without restraint
- Regional differences make the term "free" contentious
- The technology view: "Permissionless innovation"
 - Freedom to develop new protocols and applications
 - Freedom to connect applications and devices to the underlying transport network
 - Requires independence between layers and protocols
 - **Requires some constraint from and with the Internet core!**

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A Single Network?

- The Internet is a "network of networks"
 - The technical community refers to those as "autonomous networks" -
 - The Barlowesque view: "My network, my rules"
- Those networks have to act in unison to a large degree
 - Requires (technical) standardisation and interoperability
 - Requires some constraint to protect the permissionless (open) properties -
- Interdomain routing and connections need to be very liberal
 - It is fundamental to the resilience of the Internet as a whole
 - A routing decision made by a single network can have consequences far away
 - Also signifies the need for "routing hygiene" (security)

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The Need To Be Unique

- Fundamental to the Internet being a "single" network
- There can not be any confusion about a resource
 - A name, an address, a URL can only point to a single thing or person -
 - You can discuss about reachability (blocking), which is a political decision
- Firewalls have been around for a while
- The global registry system ensures this uniqueness
 - Need an open and liberal approach to retain the permissionless open nature

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Diversity Provides Resilience

- Basic engineering suggests having two (or three)
- The "network of networks" very much plays into this:
 - You can spread resources and data around, eliminating single points of failure
 - If one connection or network fails, there usually is a way around
- The Domain Name System
 - Diversity, distribution and decentralisation are key factors in its resiliency
 - It is designed to distribute and replicate information (data)
 - Cryptography (DNSSEC) guarantees the information is genuine and reliable
 - Root servers operated by 12 independent and diverse parties

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Core Properties of the Internet

- Names, numbers and addresses need to be unique
 - Support and provide a single global name and address space
- Need to be easily and universally accessible
 - Support a global system that allows for and supports innovation
- Needs to be as neutral (agnostic) as possible on content
 - Support an open system that provides a large degree of freedom
- Almost all of the infrastructure is privately owned
 - Subject to market forces, which sometimes is a challenge
 - Often subject to a particular single jurisdiction

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Friction Points Risks for the Internet's core



What Does "Protect" Mean?

- We use the word all the time
- Context matters a lot
- There is a spectrum of solutions







The Role of the State?

- Protect its citizens
- Protect its interests
- Protect itself







Autonomy and Sovereign Rights

- The big underlying problem to the Internet Governance debate • The Internet is a cooperative construct:
- - You rely on other participants, the network effect is what provides the value
- From a state's perspective you rely on other states
 - Suppliers are in another country
 - Resources are in another country
 - Users/customers are in another country
- You need to be able to trust others to not harm your interests
 - Which is a very big ask





Examples

Russian "Sovereign Internet" Law

- Broader framework to implement a vision
 - Slowly more and more elements get added
- The key objective is to become independent
 - The Russian part of the Internet needs to keep working
 - Domestic services need to be self supporting
 - Even in situations where the networks get totally isolated
- The practical consequences:
 - It removes some of the diversity: puts constraints on routing
 - It introduces a single point of failure: traffic must go to mandatory filters
- Centralisation only moves the risks and make them bigger





European Union: NIS2

- Probably not the right instrument and venue
 - developed at a global venue
- Implications for the core of the Internet
 - Risks that it reduces the diversity, it will likely enforce a certain model
 - Possible constraints on suppliers reduce your options for a "plan B"
 - Likely to increase costs for compliance, business case might fail -
- It risks further centralisation
- It might inspire other countries to do the same
 - "Their network, your rules"?

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Governance of global resources such as the DNS root need to be discussed and

European Union: DNS4EU

- Discussions with industry and community about impact
- Some do see a need or a business case
- Others see this as a risk:
 - Further centralisation of what needs to be decentralised
 - Possible spillover effects, DNS is hard to geofence -
- Some concerns and questions about longevity
 - DNS is impossible to "switch off" once people start using it
 - Does it introduce long-term risks on stability
- Concerns around "free" and "open"
 - Will it be or become mandatory?





Application of Sanctions

- It does have operational implications
 - Not everybody has access to names and addresses, infrastructure -
- It reduces the "open" character of the Internet's core
- It becomes a driver for autonomy
 - Countries and affected parties need to become self-reliant
 - This introduces additional risks
 - Reduced diversity and resilience
- It undermines the trust in global Internet governance
 - It risks the multistakeholder model in favour of binding instruments





Risk of divergence



The Global Picture

- Every country defines and implements its own laws
 - 193 different versions of "My network, my rules"
- Can we maintain global interoperability?
 - Going to be extremely hard to maintain "uniqueness"
 - Disagreement on the meaning of "open" and "free"
 - Compliance requirements will harm "permissionless innovation"
- Likely results in a less robust and resilient Internet
 - More and smaller markets that might not allow access to each other







Where You Do Require Laws

- They need to be harmonised on a global level
- Always better to intervene at the edges
 - Local rules need to be applied locally -
 - Reduces the risks of spillover
- Deal with content at the application level
 - Reduces the risk of unintended side effects
- Keep core functions neutral and open to everyone
- Multistakeholder model can help
 - Get the expertise you need and harmonise the solutions





Questions

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